Quantifying a Loss of Labor Productivity: When You Can't Do A Measured Mile, What Now?

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Measured Mile v. Modified Total Cost v. MCAA Factors

Success Rates Substantially Different

Ranking of Quantification Methods by "Success" Rate (that is, Claimant recovered some amount)*

Measured Mile - 61%

Modified Total Cost (MTC) – 47%

MCAA** Factors – 36%

Total Cost - 26%

*(Ibbs & Gentele, 2021)

Threshold Question

Initial Question: Whether the MCAA or other factor approach is allowed and accepted in relevant jurisdiction?

Courts: "Total cost method has been termed a 'last resort' method or determining damages... [only] where no better method of proof of damages is available."

Cumulative impact claims are generally "not favored" and have "never been favored" by the courts.

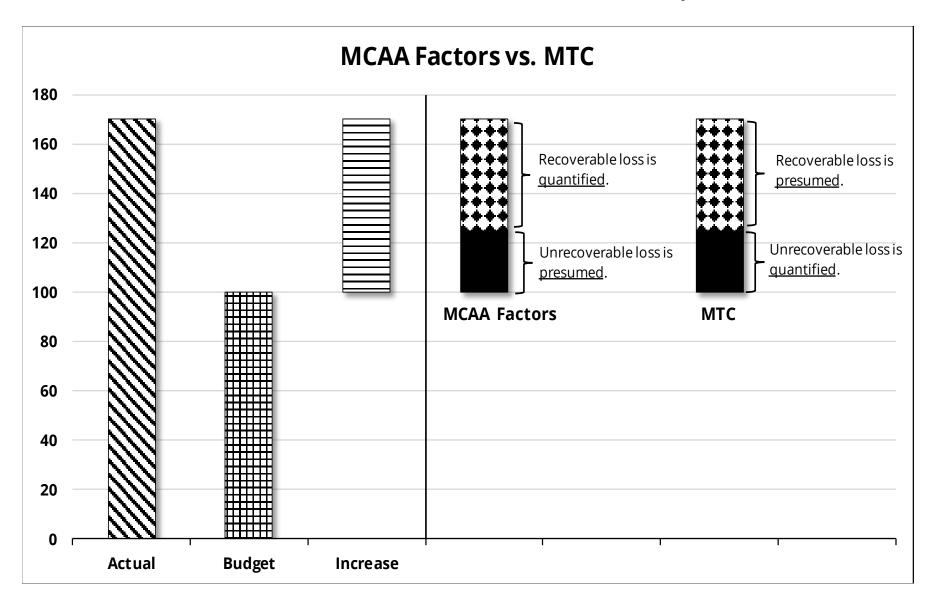
Safeguards for reliability must exist, and evidence of impacts must be "fully" established; contractor must also consider (and account for) its own adverse impacts on the work.

Secondary Key Questions

Question No. 1: Is MCAA or other factor approach just another way of presenting a modified total cost claim? ("Two Sides of the Same Coin?")

Question No. 2: If so, can MCAA or other factor approach be improved to increase the success rate?

Two Sides of the Same Coin – Both Methods Leave a Pool of Costs Unexplained



What are the MCAA (or other) Factors?*

Stacking of Trades	Errors & Omissions	Overtime
Morale & Attitude	Beneficial Occupancy	Season & Weather Change
Reassignment of Manpower	Joint Occupancy	Factors Not Listed by MCAA
Crew Size Inefficiency	Site Access	COVID-19
Concurrent Operations	Logistics	Poor Planning
Dilution of Supervision	Fatigue	Poor Supervision
Learning Curve	Ripple	Etc., etc., etc

Note: Do not confuse MCAA Factors with the MCAA Percentages!

Requirements for Modified Total Cost Claim*

First Requirement: No Better Method Exists

Second Requirement: Bid Estimate was Reasonable

Third Requirement: No Fault by Claimant

Fourth Requirement: Claimed Costs are Reasonable

*(Case Law quoted herein taken from Dale & D'Onofrio, Construction Schedule Delays, 2020 Edition)

Requirements are Effectively Identical

First Requirement: No Better Method Exists

MCAA:* "A highly regarded method of measuring productivity loss is known as the 'measured mile'...[but] on some projects, there are no unimpacted labor hours. In such cases, the MCAA factors can be very useful..."

The Courts: "The...argument in favor of using the modified total cost is the other methods cannot be used..."

^{*}MCAA, Change Orders, Productivity, Overtime: A Primer for the Construction Industry (2020 Edition)

Requirements are Effectively Identical

First Requirement: No Better Method Exists

The Courts: "[MCAA is appropriate] to estimate the extent of impact on labor productivity in the absence of better evidence, such as a 'measured mile' analysis."

Total cost claims have "never been favored" by the courts and have "been tolerated only when no other mode was available and when the reliability of the supporting evidence was fully substantiated."

Requirements are Effectively Identical

Second Requirement: Original Estimate was Realistic

MCAA: "Before a contractor makes a claim for a loss of productivity...

■ Was the estimate/plan of craft hours accurate and reasonable?"

The Courts: "...method assumes...the bid was accurately and reasonably computed..."

Requirements are Effectively Identical

Third Requirement: No Fault by Claimant

MCAA: "Before a contractor makes a claim for a loss of productivity...

□ Did the contractor cause this loss of productivity?"

The Courts: "Adjustments must be made, for example, because the contractor is partially at fault."

"Performance inefficiencies can inflate a contractor's costs"

Requirements are Effectively Identical

Fourth Requirement: Claimed Costs are Reasonable

MCAA: "The actual hours must be further adjusted to deduct:"

- Time and materials hours
- Rework
- Change orders
- Hours...not affected by a loss of productivity
- Other types of productivity losses"

The Courts: "The plaintiff must establish...the contractor's incurred costs were reasonable"

*List should be viewed as non-exhaustive (see last bullet).

Requirements are Effectively Identical

Fourth Requirement: Claimed Costs are Reasonable

MCAA: "When using the retroactive productivity loss analysis, it is prudent for the contractor to check the estimated loss of productivity, which results from using the MCAA factors against

the modified total cost method of calculating the loss of productivity."

Requirements are Effectively Identical

Additional Consideration:

Cause and Effect Must be Separately Established

MCAA: The factors "do not address the means and methods of proving the impacts, often known as the "triad of proof," which includes proving

- □ liability
- causation
- resultant injury

This is also known as the 'cause-and-effect' connection."

Requirements are Effectively Identical

Additional Consideration:

Cause and Effect Must Separately Established

MCAA: Using their method "...assumes that the contractor has already determined liability and causation, and is attempting to quantify the "resultant injury" by use of MCAA factors."

The Courts: The contractor "has not proven entitlement to all of the asserted causes of inefficiency [therefore] the quantum presentation is of diminished utility."

Additional Considerations Regarding MCAA Factors

The MCAA Percentages are Frequently Misunderstood

The MCAA factors are **not** the MCAA percentages applied to a given factor. The factors are the causative event (e.g., out-of-sequence work, etc.)

The MCAA percentages when originally published were described as "necessarily arbitrary."

"MCAA does not have in its possession any records indicating that a statistical or other type of empirical study was undertaken in order to determine the specific factors or the percentages of loss associated with the individual factors."

Additional Considerations Regarding MCAA Factors

The MCAA Percentages are Often Simplistically Misapplied (One Size Does **Not** Fit All)

"The MCAA factor percentages sometimes change as the actual project conditions change. To more accurately demonstrate the retroactive loss of productivity in a project, it may be desirable to divide the project into months (or, if possible, weeks) and to assign loss of productivity percentages by MCAA categories by time periods, based on the accounts of eyewitnesses or on documents prepared contemporaneously"

"Consideration of the areas of the project and the crews working in those areas is very important in performing this analysis."

Final Questions to Be Addressed

Would a properly implemented factors approach result in a better outcome?

- Use factors to explain every aspect of the overrun, not just the portion being claimed
- Divide the project into weeks or months and separately analyze individual elements of the project
- Do not simply "plug-in" the MCAA (or other) percentages
 develop your own percentages based on records & interviews

Would a detailed modified total cost claim that examined individual overruns (vs. a global overrun) be an improvement?

- ☐ First Requirement: "No Better Method" Exists to Calculate Damages
 - ✓ Performed forensic review of documents?
 - ✓ Interviewed day-to-day jobsite participants?
 - ✓ Interviewed project managers / upper management?
 - ✓ Performed CPM scheduling analysis?
 - And challenged CPM logic sequencing?
 - ✓ Considered other methods (Measured Mile, MTC, MCAA, etc.)?
 - ✓ What is the basis of conclusion that <u>this</u> is the best methodology? Why not any of these others?

- ☐ Second Requirement: Contractor's Estimate was Reasonable
 - ✓ Analyzed each bid scope item?
 - ✓ What is the objectively reasonable "baseline"?
 - Compared to the other contractors/trades who bid that work?
 - Compared other jobs contractor/sub bid for similar work?
 - Identified and accounted for those differences in scope?
 - ✓ Evaluated impacts to scope/schedule based on other phases, scopes on similar projects, or prior work performed by contractor?
 - ✓ Considered efficiency factors (up or down) for the scope/project?

- ☐ Third Requirement: No Fault by Claimant
 - ✓ Analyzed work sequence, activity durations, manpower, expenditures?
 - ✓ Compared and determined variances between estimated and actual work durations/sequences? Estimated vs. actual productivity?
 - ✓ Performed CPM schedule analysis and identified / removed any contractor or lower-tier delays?
 - ✓ Accounted for (and removed) schedule impacts or scope changes contractor either (a) caused or (b) failed to mitigate?
 - □ Close supervision? Coordinated labor? Supplemental labor forces?
 - Protected against weather? Logically sequenced work? Used contractor's own forces?

- ☐ Fourth Requirement: Claimed Costs Are Reasonable
 - ✓ Forensic accounting with audit of all documents? CPM scheduling software? Interviewed people on jobsite?
 - ✓ Compared claimed costs to other jobs contractor/sub had for similar work? Accounted for any differences in scope?
 - ✓ Removed any non-compensable impacts?
 - Contractor and sub-tier impacts, delays, E/O's, defects, repairs, etc.
 - Contractor's illogical or inefficient sequence of work
 - Lack of manpower, inability to mobilize, high turnover, low morale, restricted site access, excessive overtime, lack of skilled labor, etc.

Challenging an Expert on Entitlement

Attacking Expert's MCAA or MTC Analysis Based on Lack of Entitlement

Checklist to challenge expert conclusions on entitlement:

- ✓ Explicit contractual bars (e.g., forbidding additional time or compensation for alleged differing site conditions, unapproved changes, force majeure events, etc.)
- ✓ Express or implied waiver by the contractor (or its subtier contractors, e.g., for any pass-through claims)
- ✓ Failure to timely provide notice or properly assert a claim
- Consider other areas that might frustrate entitlement:
 - Contributory fault, unclean hands, intentional interferences, misrepresentation, detrimental reliance, fraud, pass-through claims, laches, etc.

Challenging an Expert on Quantum

Attacking Expert's MCAA or MTC Analysis Based on Incorrect Quantum

Checklist to challenge expert conclusions on quantum:

- ✓ Any overlap between claims? Double-recovery?
- Contemporaneous documents, recordings, or observations related to phases, milestones, delays, loss of productivity?
- ✓ What comparisons did expert perform?
 - How do alleged costs compare to "unimpacted" work? What about lower-tier claims or losses?
 - Has expert prepared any corroborative or comparative analysis to other methods, phases, or scopes of work?
 - Any factors applied in error, too speculatively, without establishing causation, or "non-conservatively"?

- □ First Requirement: No Better Method Exists
 - ✓ Expert exhausted all other claim methodologies (Measured Mile, CPM, MTC, MCAA, etc.)
 - ✓ Performed forensic review of documents, spoke to project team, interviewed jobsite team and upper management
 - ✓ Analyzed schedule, performed CPM analysis, and arrived at conclusions / supports logic sequencing
 - ✓ Ensure expert uses scientific or "accepted methodologies" throughout the analysis

- Second Requirement: Estimate was Reasonable
 - ✓ Analyze contemporaneous records measuring loss of productivity, use MCAA or MTC as "corroboration" of comparative analysis using Measured Mile or similar dispute / project
 - ✓ Established objectively reasonable baseline
 - Compared "chunks" of project scope / time elements
 - Once project is divided into weeks or months, expert can separately analyze individual scope / time elements and their impacts, compare trends
 - Accounted for potential efficiencies / inefficiencies
 - ✓ Compared other bidders (or averages)

- ☐ Third Requirement: No Fault by Claimant
 - ✓ Analyzed contemporaneous records, work sequences, activity durations, manpower, mobilization / demobilization, expenditures, etc. using accepted methods and software
 - ✓ Compared and determined variances between estimated and actual work durations/sequences
 - Estimated vs. actual productivity
 - Performed CPM schedule analysis and identified / removed any contractor or lower-tier delays?
 - ✓ Accounted for (and removed) schedule impacts or scope changes contractor either (a) caused or (b) failed to mitigate?

- ☐ Fourth Requirement: Claimed Costs Are Reasonable
 - ✓ No overlap between claims or quantum
 - ✓ Used contemporaneous documents, recordings, or observations related to phases, milestones, delays, loss of productivity, etc.
 - ✓ Alleged costs align with costs for "unimpacted" or successful phases / scopes of work
 - ✓ Alleged costs align with corroborative or comparative analysis to other methods, periods, phases, or scopes of work
 - ✓ Costs are not erroneous, too speculative, lacking causation, or too overreaching

Using Expert to Establish Quantum

Preparing or Defending Expert's MCAA or MTC Conclusions on Quantum

Checklist for establishing quantum with your expert:

- ✓ Focus first on the "reasonable certainty" of the <u>cost</u> rather than the "reasonable certainty" of <u>causation</u>
 - The former is easier to prove
- ✓ Focus next on "no more precise proof of damages," relying on the comparative analyses
- ✓ Need not establish *delay* to establish *disruption* damages (they can overlap, but not always)
- ✓ Ensure all non-compensable delays or disrupting events been identified and excluded from the claim

Court Application of MCAA

- Turner Construction Company v. Smithsonian Institution
- Suffolk Construction Company, Inc. v. General Services Administration
- Trane US Inc. v. Yearout Service, LLC
 - "The measured mile methodology uses actual facts and data from a project . . . "

Questions

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